

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

SS-15 NSC-05 GSA-01 FEA-01 OIC-02 EB-07 COME-00 AGR-05

DOT-00 OTPE-00 /077 W

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P R 102110Z FEB 75

FM USMISSION NATO

TO SECSTATE WASHDC PRIORITY 0022

SECDEF WASHDC PRIORITY

INFO ALL NATO CAPITALS 4991

JCS WASHDC

USNMR SHAPE

USLOSACLANT

CINCLANT

USCINCEUR

USDELMC BRUSSELS

C O N F I D E N T I A L USNATO 0703

E.O. 11652: GDS

TAGS: MARR, US, NATO

SUBJ: CEP: CIVIL EMERGENCY PLANNING AS A SUPPORTING ELEMENT OF NATO
CONVENTIONAL CAPABILITY

REF: A. STATE 14590 B. STATE 27634 C. JCS 191723Z SEP 74

1. USNATO AND USDELMC ARE COLLABORATING CLOSELY TO IMPLEMENT
DEPARTMENT'S INSTRUCTIONS TO ACHIEVE IMPROVED COORDINATION BETWEEN
CIVIL AND MILITARY RESOURCE PLANNERS. TO MOVE US PROPOSAL THROUGH
BOTH MILITARY AND CIVILIAN CHANNELS SUCCESSFULLY, HOWEVER, WE
MUST MODIFY TIMING AND SEQUENCE OF IDEAL SCENARIO (PARA 4 REF A).

2. BEST PROCEDURE AND REALISTIC TIMING TO GAIN ALLIANCE APPROVAL OF
US PROPOSAL IS AS FOLLOWS:

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A. PRESENTATION OF US PROPOSAL TO MC BY MEMORANDUM TO DIRECTOR IMS
WHO PREPARES DOCUMENT FOR CONSIDERATION BY COMMITTEE: (DONE
ON FEB 4, TEXT BELOW.)

B. AMBASSADOR INFORMS SYG AND OTHER AMBASSADORS AT PERMREP LUNCH THAT US HAS PRESENTED PROPOSAL IN MC AND THAT HE WILL RAISE SUBJECT AT NEXT DPC UNDER OTHER BUSINESS: FEB 11.

C. USMILREP ANNOUNCES IN MC ACTION TAKEN (A) ABOVE AND REQUESTS URGENT CONSIDERATION: FEB 12.

D. AMBASSADOR RAISES SUBJECT IN DPC AND DISTRIBUTES COPY OF MEMORANDUM INTRODUCED IN MC. AMBASSADOR URGES ALLIES TO GIVE PROPOSAL HIGH LEVEL PRIORITY ATTENTION: FEB 18.

E. MC CONSIDERS IMS PAPER ON US PROPOSAL INCLUDING TASKING OF MNCS AND REQUEST TO SYG FOR SCEPC PARTICIPATION: FEB 27 IS EARLIEST POSSIBLE DATE BY WHICH IMS CAN BE EXPECTED TO PRODUCE A MEANINGFUL PAPER.

F. NAC NOTES MC TASKING OF MNCS AND DIRECTS SCEPC TO PARTICIPATE IN JOINT CIVIL/MILITARY PLANNING: MARCH.

G. SCEPC NOTES MC REPORT TASKING MNCS AND ESTABLISHES WORKING GROUPS TO PARTICIPATE IN DETAILED PLANNING WITH MNC REPS: APRIL 10-11.

H. MNC AND SCEPC WORKING GROUPS MEET TO WORK OUT PROCEDURES FOR DEVELOPING CIVIL RESOURCE ANNEXES TO NATO OPERATIONAL CONTINGENCY PLANS: APRIL 29.

I. MC AND SCEPC MAKE FIRST PROGRESS REPORT TO DPC IN MINISTERIAL SESSION: DECEMBER.

3. IN KEEPING WITH THIS SCENARIO, AND BEARING IN MIND BASIC STRATEGY OF LAUNCHING PROPOSAL THROUGH MILITARY CHANNEL, USDELMC PRESENTED FOLLOWING MEMORANDUM TO MILITARY COMMITTEE: (DATED FEB 4)

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BEGIN TEXT

1. YOU WILL RECALL THAT IN THE MILITARY COMMITTEE'S RECENT "APPRECIATION" (MCM-78-74, 4 NOV 9174), THE COMMITTEE EMPHASIZED THE NEED FOR IMPROVING ALLIANCE PLANNING FOR THE WARTIME USE OF CIVIL RESOURCES. IN THIS PAPER (PARA 67G) THE MILITARY COMMITTEE SAID:

"G. CIVIL EMERGENCY PLANNING. MUCH OF THE EXISTING POTENTIAL FOR WARTIME SUPPORT OF MILITARY FORCES WITH CIVIL RESOURCES LIES UNREALISED DUE TO INSUFFICIENT CIVIL-MILITARY PLANNING. NATO LACKS A FORMAL PROCEDURE AND SPECIFIC FORUM FOR BRINGING TOGETHER

NATO MILITARY AUTHORITIES WHO HAVE A WARTIME NEED FOR CIVIL RESOURCES AND THE NATIONAL EXPERTS WHO CONTROL THOSE RESOURCES. IT IS INCUMBENT UPON MILITARY AUTHORITIES TO DEVISE SOME TECHNIQUE,

SUCH AS CIVIL RESOURCES ANNEXES TO NATO WAR PLANS, BY WHICH THE MILITARY NEED FOR CIVIL RESOURCES MIGHT BE STATED. IT IS THEN INCUMBENT UPON CIVIL AGENCY PLANNERS TO CONSIDER THE METHODS BY WHICH THESE NEEDS MIGHT BE FULFILLED IN WARTIME OR EMERGENCY. IN THESE TIMES OF INCREASING PRESSURE ON THE SIZE OF MILITARY FORCES, EVERY EFFORT MUST BE MADE TO PRESERVE COMBAT FORCES BY LOOKING TO THE CIVIL SECTOR FOR THOSE SUPPORTING SERVICES AND RESOURCES WHICH IT CAN PROVIDE. A PROMISING AREA OF CIVIL

SUPPORT TO MILITARY OPERATIONS IN WHICH LITTLE PROGRESS HAS BEEN ACHIEVED IS THE COMMON USE OF CIVIL AIR TRANSPORTATION. THE RECENT MIDDLE EAST CONFLICT CLEARLY SHOWED THE IMPORTANCE OF THIS MEANS OF TRANSPORT."

2. I NOTE ALSO THAT ASYG HUMPHREYS' OUTLINE PREPARED FOR USE BY THE DRC IN DRAFTING MINISTERIAL GUIDANCE INCLUDES COVERAGE OF "SUPPORT FROM THE CIVIL SECTOR." WE SHOULD, THEREFORE, ANTICIPATE THAT THIS SUBJECT WILL BE ADDRESSED IN THE DOCUMENT. WE NEED NOT, HOWEVER, WAIT FOR IT. WE SHOULD PRESS ON NOW.

3. BY USM-16-75, 17 JANUARY 1975, THE UNITED STATES URGED ACTION ON ONE ASPECT OF THIS MATTER -- ALLIANCE PLANNING FOR THE WARTIME USE OF CIVIL AIRFIELDS AND OTHER CIVIL AIR RESOURCES -- AND I HOPE THE NECESSARY STAFFWORK TO THIS END IS UNDERWAY.

4. MY PURPOSE IN THIS MEMORANDUM IS TO URGE THAT ACTION BE CONFIDENTIAL

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INITIATED ON THE REST OF THE SPECTRUM OF MILITARY INPUTS TO CIVIL EMERGENCY PLANNING ALONG THE LINES EMPHASIZED IN THE MILITARY COMMITTEE'S "APPRECIATION".

5. I SUGGEST, THEREFORE, THAT THE APPROPRIATE IMS DIVISION CHIEF CHAIR A WORKING GROUP (WITH MILREP AND MNC REP STAFF OFFICER REPRESENTATION) CHARGED WITH EXAMINING THIS MATTER AND DEVISING WAYS TO IMPROVE CIVIL/MILITARY PLANNING FOR THE WARTIME USE OF CIVIL RESOURCES.

6. AT THE ENCLOSURE, I HAVE LISTED SOME MEASURES WHICH SHOULD BE CONSIDERED BY THIS WORKING GROUP IN DEVELOPING ITS RECOMMENDATIONS.
(ENCLOSURE DRAWN FROM PARA 2A REF C)

7. I SUGGEST FURTHER THAT THE NORTH ATLANTIC COUNCIL BE ADVISED BY THE MILITARY COMMITTEE OF ITS INITIATIVE IN THIS REGARD.

8. IT IS REQUESTED THAT THIS SUBJECT BE PLACED ON AN EARLY AGENDA OF THE MILITARY COMMITTEE. END TEXT.

4. FOLLOWING GUIDANCE IN REF B, MISSION HAS ASKED CEP DIRECTORATE TO DELETE AGENDA ITEM IX (CIVIL/MILITARY COOPERATION) FROM FEB 26-28 SCEPC AND TO DIRECT MEMBERS ATTENTION TO PARAGRAPHS DEALING

WITH "SUPPORT FROM THE CIVIL SECTOR" IN DRAFT MINISTERIAL
GUIDANCE (DRC/WP(75)1).BRUCE

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<< END OF DOCUMENT >>

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USNMR SHAPE
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